110TH CONGRESS 1ST SESSION

H. R. 1289

To enhance the availability of capital and credit for all citizens and communities, to ensure that community reinvestment keeps pace as banks, securities firms, and other financial service providers become affiliates as a result of the enactment of the Gramm-Leach-Bliley Act, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

March 1, 2007

Ms. Eddie Bernice Johnson of Texas (for herself, Mr. Gutterrez, Ms. Schakowsky, Mr. Carnahan, Mr. Conyers, Mr. Fattah, Mr. Brady of Pennsylvania, Mrs. Jones of Ohio, Ms. Corrine Brown of Florida, and Mr. Ellison) introduced the following bill; which was referred to the Committee on Financial Services

A BILL

To enhance the availability of capital and credit for all citizens and communities, to ensure that community reinvestment keeps pace as banks, securities firms, and other financial service providers become affiliates as a result of the enactment of the Gramm-Leach-Bliley Act, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) SHORT TITLE.—This Act may be cited as the
- 3 "Community Reinvestment Modernization Act of 2007".
- 4 (b) Table of Contents of
- 5 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Findings.
 - Sec. 3. Purposes.

TITLE I—MODERNIZATION OF COMMUNITY REINVESTMENT ACT OF 1977 AND COMMUNITY SERVICE OBLIGATIONS

- Sec. 101. Repeal of recent regulatory changes to the application of the Community Reinvestment Act of 1977 and restoration of comprehensive examinations.
- Sec. 102. Extension of community reinvestment obligations within a financial holding company.
- Sec. 103. Provisions relating to improved responsiveness of insured depository institutions to Community Reinvestment Act of 1977.
- Sec. 104. Reduction of CRA rating due to predatory lending and other negative credit practices.
- Sec. 105. Responsiveness to community needs for securities and investment services.
- Sec. 106. Responsiveness to community needs for mortgages and mortgage related services by mortgage banks.
- Sec. 107. Responsiveness to community needs for insurance services.
- Sec. 108. Satisfactory ratings required by securities company, mortgage bank, and insurance company affiliates of financial holding companies.

TITLE II—DATA DISCLOSURE REQUIREMENTS

Subtitle A—Disclosure of Insurance Availability and Insurer Investment Information

- Sec. 201. Short title.
- Sec. 202. Establishment of general requirements to submit information.
- Sec. 203. Reporting of noncommercial insurance information.
- Sec. 204. Reporting of rural insurance information.
- Sec. 205. Waiver of reporting requirements.
- Sec. 206. Reporting by private mortgage insurers.
- Sec. 207. Reporting of information regarding investments by insurers.
- Sec. 208. Submission of information to Secretary and maintenance of information.
- Sec. 209. Availability and access system.
- Sec. 210. Designations.
- Sec. 211. Enforcement.
- Sec. 212. Exemption and relation to State laws.
- Sec. 213. Regulations.
- Sec. 214. Definitions.
- Sec. 215. Effective date.

Subtitle B—Improvements in Other Data Disclosure Requirements

Sec. 221. Maintenance and disclosure of information by the Financial Institutions Examination Counsel.

TITLE III—REGULATORY AND STRUCTURAL REFORMS

- Sec. 301. Antiredlining requirement for financial holding companies.
- Sec. 302. Notice and public comment required before establishing a financial holding company.
- Sec. 303. Public meetings for bank acquisitions and mergers.
- Sec. 304. Branch closure requirements.
- Sec. 305. CRA examination schedule for small banks.
- Sec. 306. CRA sunshine requirements.
- Sec. 307. Continuing community reinvestment requirement for financial holding companies.
- Sec. 308. Changes in reporting requirements under the Home Mortgage Disclosure Act of 1975.

1 SEC. 2. FINDINGS.

- 2 The Congress finds as follows:
- 3 (1) It is necessary to increase homeownership 4 and small business ownership for low- and moderate-5 income borrowers and persons of color. It also is
- 6 necessary to close the wealth gap in the United
- 7 States and to increase access to insurance and secu-
- 8 rities products.
- 9 (2) The Community Reinvestment Act of 1977
- 10 has been effective in increasing access to credit and
- 11 capital because it imposes an affirmative and con-
- tinual obligation on banks and thrifts to meet the
- needs of the local communities in which they are
- chartered.
- 15 (3) The Community Reinvestment Act of 1977
- has leveraged more than \$4,000,000,000,000 in
- loans and investments for low- and moderate-income

- 1 communities according to the National Community 2 Reinvestment Coalition.
 - (4) Major studies, including those conducted by the Secretary of the Treasury, the Board of Governors of the Federal Reserve System, and Harvard University, have found that the Community Reinvestment Act of 1977 increases home mortgage lending to minority and low- and moderate-income communities and that this lending is profitable.
 - (5) The Community Reinvestment Act of 1977 has leveraged a tremendous increase in home mortgage lending to minority and low- and moderate-income borrowers as compared to whites and middle-income borrowers; from 1993 through 2002, home mortgage lending has increased by 79.5 percent to Blacks, by 185.8 percent to Hispanics, by 29.6 percent to whites, by 90.6 percent to low- and moderate-income borrowers, and by 51.4 percent to middle-income borrowers.
 - (6) While the Community Reinvestment Act of 1977 has been effective, significant wealth disparities remain; in the fourth quarter of 2004, the white homeownership rate was 76.2 percent while the African-American and Hispanic homeownership rates were 49.1 percent and 48.9 percent, respectively.

- (7) In 2002, the median net worth for Hispanic and African-American households was \$7,932 and \$5,988 respectively, while, in sharp contrast, the median net worth for White households was \$88,651.
 - (8) Research conducted by the chief economist of the National Association of Insurance Commissioners found that after controlling for risk of loss, a 10 percentage point increase in the number of minorities in a zip code is associated with a 2 percentage point increase in the number of 'FAIR plans', which are government-sponsored insurance plans of last resort for those who cannot obtain insurance in the private market.
 - (9) In order to increase access to credit, wealth and insurance, it is necessary to modernize the Community Reinvestment Act of 1977 to reflect shifting trends in the financial services industry since, currently, only about 40 percent of the assets in the financial industry reside in bank and thrifts and are covered by the Community Reinvestment Act of 1977, which is down from about 60 percent in the early 1980s.

23 SEC. 3. PURPOSES.

24 The purposes of this Act are as follows:

1	(1) To enhance the availability of financial serv-
2	ices to citizens of all economic circumstances and in
3	all geographic areas.
4	(2) To enhance the ability of financial institu-
5	tions to meet the capital and credit needs of all citi-
6	zens and communities, including underserved com-
7	munities and populations.
8	(3) To ensure that community reinvestment
9	keeps pace with the affiliation of banks, securities
10	firms, and other financial service providers, as pro-
11	vided by the Gramm-Leach-Bliley Act.
12	TITLE I—MODERNIZATION OF
13	COMMUNITY REINVESTMENT
14	ACT OF 1977 AND COMMUNITY
15	SERVICE OBLIGATIONS
	SERVICE ODLIGATIONS
16	SEC. 101. REPEAL OF RECENT REGULATORY CHANGES TO
16 17	
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17	SEC. 101. REPEAL OF RECENT REGULATORY CHANGES TO THE APPLICATION OF THE COMMUNITY RE-
17 18	SEC. 101. REPEAL OF RECENT REGULATORY CHANGES TO THE APPLICATION OF THE COMMUNITY RE- INVESTMENT ACT OF 1977 AND RESTORATION
17 18 19	SEC. 101. REPEAL OF RECENT REGULATORY CHANGES TO THE APPLICATION OF THE COMMUNITY RE- INVESTMENT ACT OF 1977 AND RESTORATION OF COMPREHENSIVE EXAMINATIONS.
17 18 19 20	SEC. 101. REPEAL OF RECENT REGULATORY CHANGES TO THE APPLICATION OF THE COMMUNITY RE- INVESTMENT ACT OF 1977 AND RESTORATION OF COMPREHENSIVE EXAMINATIONS. (a) IN GENERAL.—The revisions to the regulations
17 18 19 20 21	SEC. 101. REPEAL OF RECENT REGULATORY CHANGES TO THE APPLICATION OF THE COMMUNITY RE- INVESTMENT ACT OF 1977 AND RESTORATION OF COMPREHENSIVE EXAMINATIONS. (a) IN GENERAL.—The revisions to the regulations of the Comptroller of the Currency, the Board of Gov-
17 18 19 20 21 22	SEC. 101. REPEAL OF RECENT REGULATORY CHANGES TO THE APPLICATION OF THE COMMUNITY RE- INVESTMENT ACT OF 1977 AND RESTORATION OF COMPREHENSIVE EXAMINATIONS. (a) IN GENERAL.—The revisions to the regulations of the Comptroller of the Currency, the Board of Gov- ernors of the Federal Reserve System, the Federal Deposit

tions of such agencies in effect before the date of the publication of the regulations described in subsection (b) shall 3 apply after such date of enactment. 4 (b) REGULATIONS DESCRIBED.—The regulations referred to in subsection (a) are any of the following regula-6 tions: 7 (1) The regulations published jointly in final 8 form on August 2, 2005, 70 Federal Register 44256 9 et seq.— 10 (A) by the Comptroller of the Currency, 11 amending 12 Code of Federal Regulations part 12 25; 13 (B) by the Board of Governors of the Fed-14 eral Reserve System, amending 12 Code of Fed-15 eral Regulations part 228; and 16 (C) by the Federal Deposit Insurance Cor-17 poration, amending 12 Code of Federal Regula-18 tions part 345. 19 (2) The regulation published as a final regula-20 tion on August 18, 2004, 69 Federal Register 21 51155, et seq., by the Director of the Office of 22 Thrift Supervision, amending 12 Code of Federal 23 Regulations part 563e. 24 (3) The regulation published as a final regula-

tion on March 2, 2005, 70 Federal Register 10023,

- et seq., by the Director of the Office of Thrift Supervision, also amending 12 Code of Federal Regulations part 563e.
- 4 SEC. 102. EXTENSION OF COMMUNITY REINVESTMENT OB-
- 5 LIGATIONS WITHIN A FINANCIAL HOLDING
- 6 COMPANY.
- Section 4(l) of the Bank Holding Company Act of 8 1956 (12 U.S.C. 1843(l)) is amended by adding at the 9 end the following new paragraph:
- 10 "(4) Community needs.—
- 11 "(A) IN GENERAL.—All nonbank affiliates 12 of bank holding companies that engage in lend-13 ing or offer banking products or services shall 14 be subject to the Community Reinvestment Act 15 of 1977 in accordance with this paragraph and 16 in the same manner as a regulated financial in-17 stitution (as defined in such Act) and the 18 record of any such affiliate in meeting commu-19 nity credit, investment, and consumer needs 20 shall be taken into account by the Federal regu-21 latory agency with jurisdiction over the affili-22 ate's bank holding company in the course of re-23 viewing the activities of the bank holding com-24 pany or any application by such affiliate.

1	"(B) Banking products and services
2	DEFINED.—For purposes of this paragraph, the
3	term 'banking products and services' includes—
4	"(i) insured deposits (as defined in
5	section 3 of the Federal Deposit Insurance
6	Act) and related deposit services;
7	"(ii) consumer loans and extensions of
8	credit and the servicing such loans and ex-
9	tensions of credit;
10	"(iii) loans to purchase, refinance,
11	construct, improve, or repair domestic resi-
12	dential housing or manufactured housing,
13	including single-family and multifamily
14	residential housing loans and home-equity
15	loans, and the servicing of such loans;
16	"(iv) small business and commercial
17	loans and the servicing of such loans; and
18	"(v) checking accounts, savings ac-
19	counts, and related accounts or instru-
20	ments, including accounts from which the
21	owner may make withdrawals by negotiable
22	or transferable instruments for the purpose
23	of making payments to third parties.".

1	SEC. 103. PROVISIONS RELATING TO IMPROVED RESPON-
2	SIVENESS OF INSURED DEPOSITORY INSTITU-
3	TIONS TO COMMUNITY REINVESTMENT ACT
4	OF 1977.
5	(a) RATING REQUIRED FOR EACH STATE, METRO-
6	POLITAN AREA, AND SERVICE AREA.—Section 807(b)(1)
7	of the Community Reinvestment Act of 1977 (12 U.S.C.
8	2906(b)(1)) is amended by striking subparagraph (B) and
9	inserting the following new subparagraphs:
0	"(B) Initial separate evaluation and
1	RATING FOR STATE, METROPOLITAN, OTHER
2	SERVICE AREAS REQUIRED.—The information
3	required by clauses (i) and (ii) of subparagraph
4	(A) with respect to any regulated financial in-
5	stitution shall be presented separately, and an
6	initial rating shall be determined separately,
7	for—
8	"(i) each metropolitan area in which
9	the regulated financial institution main-
20	tains 1 or more domestic branches;
21	"(ii) each State in which the regulated
22	financial institution maintains 1 or more
23	domestic branches outside of a metropoli-
24	tan area; and
25	"(iii) each community in which the
26	regulated financial institution makes more

1	than 0.5 percent of the total amount of
2	loans.
3	"(C) Content of Separate evalua-
4	TION.—A written evaluation to which subpara-
5	graph (B) applies shall describe how the Fed-
6	eral financial supervisory agency has performed
7	the examination of the regulated financial insti-
8	tution, including a list of the individual domes-
9	tic branches examined.
10	"(D) Low and high satisfactory rat-
11	INGS.—In assigning ratings under subpara-
12	graphs (A) and (B), a Federal financial super-
13	visory agency may assign a rating of 'low satis-
14	factory record of meeting community credit
15	needs' or 'high satisfactory record of meeting
16	community credit needs' in lieu of the rating re-
17	ferred to in paragraph (2)(B).
18	"(E) CRA improvement plan.—
19	"(i) In general.—Whenever a regu-
20	lated financial institution receives a rating
21	of 'low satisfactory' or lower in any State,
22	metropolitan area, or other community in
23	which it made more than 0.5 percent of
24	total amount of loans, the financial institu-

tion shall submit a CRA improvement

1 plan, subject to public notice and com-2 ment, to the appropriate Federal financial 3 supervisory agency. "(ii) Contents of Plan.—Any CRA improvement plan submitted to an appro-6 priate Federal financial supervisory agency 7 by a regulated financial institution pursu-8 ant to clause (i) shall describe how the in-9 stitution intends to improve its perform-10 ance in meeting the credit needs, including 11 low- and moderate-income neighborhoods, 12 in the service areas where the institution 13 received a rating of 'low satisfactory' or 14 lower. 15 "(iii) Review of Plan.—Any appro-16 priate Federal financial supervisory agency 17 regulatory agency which receives a CRA 18 improvement plan under clause (i) from a 19 regulated financial institution shall review 20 the plan and either approve the plan or 21 send it back to the institution for revisions. 22 "(iv) Quarterly reports.—After 23 an appropriate Federal financial super-24 visory agency regulatory agency which re-

ceives a CRA improvement plan under

clause (i) from a regulated financial institution approves the plan, the financial institution shall submit reports and data to the agency on a quarterly basis so that the regulatory agency and the general public can monitor CRA performance.

"(v) Additional limitations.—If any regulated financial institution receives a rating of 'Needs-to-improve' or 'Substantial noncompliance' in any service area, the appropriate Federal financial supervisory agency may not accept or approve any application by such institution or any merger applications involving such institution.

"(vi) Consideration of Performance in Certain Reviews.—If any regulated financial institution receives a rating of 'low satisfactory' in any service area, the appropriate Federal financial supervisory agency shall consider the progress of the institution in meeting the goals described in the CRA improvement plan as an integral factor in reviews of any application by such institution or any merger applications involving such institution.".

1	(b) Additional Performance Factors.—Section						
2	804(a)(1) of the Community Reinvestment Act of 1977						
3	(12 U.S.C. 2903(a)(1)) is amended—						
4	(1) by inserting "and neighborhoods of different						
5	racial characteristics" after "low- and moderate-in-						
6	come neighborhoods"; and						
7	(2) By inserting ", taking into account the in-						
8	stitution's share of the total amount of credit ex-						
9	tended in neighborhoods of different racial and in-						
10	come characteristics within such community" before						
11	the semicolon at the end.						
12	(c) Technical and Conforming Amendments.—						
13	(1) Section 807(b)(1)(A)(iii) of the Community						
14	Reinvestment Act of 1977 (12 U.S.C.						
15	2906(b)(1)(A)(iii)) is amended—						
16	(A) by inserting "overall" after "the insti-						
17	tution's"; and						
18	(B) by inserting ", taking into account						
19	each of the initial ratings determined under						
20	subparagraph (B) for each State, metropolitan						
21	and service area in which the institution makes						
22	more than 0.5 percent of the total amount of						
23	loans" before the period at the end.						
24	(2) Section 807 of the Community Reinvest-						
25	ment Act of 1977 (12 U.S.C. 2906) is amended—						

1	(A) by striking subsection (d); and					
2	(B) by redesignating subsection (e) as sub-					
3	section (d).					
4	SEC. 104. REDUCTION OF CRA RATING DUE TO PREDATORY					
5	LENDING AND OTHER NEGATIVE CREDIT					
6	PRACTICES.					
7	(a) In General.—Section 804 of the Community					
8	Reinvestment Act of 1977 (12 U.S.C. 2903) is amended					
9	by adding at the end the following new subsections:					
10	"(d) Treatment of Predatory Lending and					
11	OTHER DISCRIMINATORY CREDIT PRACTICES.—					
12	"(1) IN GENERAL.—In the case of a regulated					
13	financial institution, or an affiliate or business part-					
14	ner of any such institution, which the appropriate					
15	Federal financial supervisory agency determines has					
16	engaged in any credit practice which has a negative					
17	impact on a community or neighborhood, such as					
18	predatory lending or abusive payday lending, or has					
19	engaged in any other lending practice or service in					
20	a manner which unlawfully discriminates against					
21	any person or against minority or low- and mod-					
22	erate-income neighborhoods, the agency—					
23	"(A) may not take any such practice or					
24	service into account in assessing the institu-					

tion's record of meeting the credit needs of its entire community; and

"(B) shall reduce the rating that would otherwise obtain under section 807 with respect to such institution after consideration of the extent of such negative or discriminatory practice or service.

"(2) UNLAWFUL DISCRIMINATION AND PREDATORY LENDING.—For purposes of paragraph (1),
the terms 'predatory lending' and 'unlawfully discriminates' include any lending or discriminatory
practice those that violates the Fair Housing Act,
the Equal Credit Opportunity Act, the Truth in
Lending Act, the Real Estate Settlement Procedures
Act, the Federal Trade Commission Act, or any
other consumer and fair lending law, including the
law of any State or political subdivision of any
State.

"(e) Maintenance of Certain Records.—For purposes of determining whether a regulated financial institution engages in any practice or service described in subsection (d), an appropriate Federal financial supervisory agency may require, by regulation, regulated financial institutions to maintain records of the terms and conditions of credit extended by the institution or the terms

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1	and conditions at which credit was offered even though
2	no credit was extended.".
3	SEC. 105. RESPONSIVENESS TO COMMUNITY NEEDS FOR
4	SECURITIES AND INVESTMENT SERVICES.
5	(a) Affirmative Obligation.—The purpose of this
6	section is to recognize that each securities company has
7	with respect to each community comprising an assessment
8	area of such company, a continuing and affirmative obliga-
9	tion to meet the need for financial services in such commu-
10	nities, including the needs of low- and moderate-income
11	neighborhoods and persons of modest means.
12	(b) Definitions.—For purposes of this section, the
13	following definitions shall apply:
14	(1) Assessment area.—The term "assessment
15	area" means, with respect to a securities company,
16	each community in which such company—
17	(A) maintains a retail office or is rep-
18	resented by an agent; or
19	(B) has not less than 0.5 percent of the
20	total market in securities.
21	(2) Community Development invest-
22	MENT.—The term "community development invest-
23	ment" means investment in activities that revitalize
24	and stabilize low- and moderate-income neighbor-
25	hoods and directly benefit low- and moderate-income

1	individuals, including investment in affordable hous-
2	ing, community services, small-business development,
3	and economic development.
4	(3) Securities company.—The term "securi-
5	ties company' means any person who is—
6	(A) a broker or dealer that is registered
7	under the Securities Exchange Act of 1934;
8	(B) a registered investment adviser, prop-
9	erly registered by or on behalf of either the Se-
10	curities and Exchange Commission, with re-
11	spect to the investment advisory activities of
12	such investment adviser and activities incidental
13	to such investment advisory activities; or
14	(C) an investment company that is reg-
15	istered under the Investment Company Act of
16	1940.
17	(c) Program.—
18	(1) In General.—The Securities and Ex-
19	change Commission, in consultation with the Sec-
20	retary of the Treasury, shall develop a program to
21	ensure that securities companies meet the obliga-
22	tions described in subsection (a) and the require-
23	ments of the program under this subsection.
24	(2) Factors to be included.—

1	(A) CUSTOMER EVALUATION.—The pro-
2	gram shall include, as appropriate, a method
3	for evaluating a securities company's record of
4	helping to meet the securities investment needs
5	of its assessment area, including—
6	(i) the number and distribution of
7	customers throughout the community, in-
8	cluding minority and low- and moderate-in-
9	come customers and the dollar amounts of
10	the investments made by such customers;
11	(ii) the number and distribution of
12	customers residing in minority and low-
13	and moderate-income census tracts; and
14	(iii) the extent to which the company
15	has adopted innovative and flexible mar-
16	keting methods, such as low minimum
17	amounts to open accounts and low trans-
18	action fees, that facilitate the sale of secu-
19	rities to low- and moderate-income cus-
20	tomers.
21	(B) Community development invest-
22	MENTS.—The program shall include, as appro-
23	priate, a method for evaluating a securities
24	company's record of community development in-

vestment in each assessment area, including—

1	(i) the number and dollar amount of
2	community development investments in the
3	assessment area; and
4	(ii) the responsiveness of the securi-
5	ties company, through community develop-
6	ment investments, to the credit, capital,
7	and community development needs of the
8	assessment area, including low- and mod-
9	erate-income neighborhoods.
10	(C) SERVICE PERFORMANCE.—The pro-
11	gram shall include, as appropriate, a method
12	for evaluating a securities company's record of
13	providing access to securities services in each
14	assessment area, including—
15	(i) the distribution of the company's
16	retail offices by income level and minority
17	level of census tract and the range of serv-
18	ices offered by retail offices across census
19	tracts by income level and minority level;
20	(ii) the company's record of opening
21	or closing retail offices in the assessment
22	area;
23	(iii) the extent to which the securities
24	company has adopted effective alternate
25	service systems in minority and low- and

1	moderate-income neighborhoods, such as
2	providing the means for minority and low-
3	and moderate-income individuals to gain
4	electronic access to the company at work-
5	places, community centers, and similar lo-
6	cations in low- and moderate-income neigh-
7	borhoods; and
8	(iv) the extent to which the securities
9	company has provided investment edu-
10	cation and other investment services, such
11	as financial counseling classes, in minority
12	and low- and moderate-income neighbor-
13	hoods in the assessment area.
14	(3) Rating.—
15	(A) In general.—At least once in each 2-
16	year period beginning after the date of the en-
17	actment of this Act, the program shall provide
18	for—
19	(i) an evaluation and an initial rating
20	of the performance of each securities com-
21	pany in meeting the obligation established
22	under subsection (a) in each assessment
23	area of the company; and
24	(ii) an overall rating, based on the ini-
25	tial ratings pursuant to clause (i) of the

1	overall	achievement	of	the	securities	com-
2	pany in	meeting such	h ok	oliga	tion.	

- (B) RATING CATEGORIES.—The rating categories used in rating the performance of any securities company shall include "Outstanding", "High Satisfactory", "Satisfactory", "Low Satisfactory", "Needs-to-Improve", and "Substantial Noncompliance" or such other categories as the Commission may establish by regulation.
- (C) Treatment of investment practices with negative impacts.—In the case of any securities company which the Securities and Exchange Commission determines has engaged in securities and investment practices which have a negative impact on any assessment area of the company or has otherwise engaged in any practice or provided any service in a manner which unlawfully discriminates against any person or against low- and moderate-income neighborhoods, the Commission—
 - (i) may not take any such practice into account in assessing the extent to which such company has met its obligation under subsection (a); and

- (ii) shall reduce the rating that would otherwise obtain under subparagraph (A) with respect to such company, after considering the extent of such negative or discriminatory practice or service.".
 - (D) Maintenance of Certain Records.—For purposes of determining whether a securities company engages in any practice or service described in subparagraph (B), the Securities and Exchange Commission may require, by regulation, securities companies to maintain records of the terms and conditions at which securities products and services were provided by the company and the terms and conditions at which such securities products or services were offered by the company even though no transaction occurred.

(E) Improvement plan.—

(i) IN GENERAL.—Whenever a securities company receives a rating of "low satisfactory" or lower in any assessment area, the company shall submit a improvement plan, subject to public notice and comment, to the Commission.

1	(ii) Contents of Plan.—Any im-
2	provement plan submitted to the Commis-
3	sion by a securities company pursuant to
4	clause (i) shall describe how the institution
5	intends to improve its performance in any
6	assessment area where the company re-
7	ceived a rating of "low satisfactory" or
8	lower.
9	(iii) REVIEW OF PLAN.—The Commis-
10	sion shall review any improvement sub-
11	mitted under clause (i) by a securities com-
12	pany and either approve the plan or send
13	it back to the company for revisions.
14	(iv) QUARTERLY REPORTS.—After the
15	Commission approves a improvement plan
16	submitted by a securities company under
17	clause (i), the company shall submit re-
18	ports and data on a quarterly basis so that
19	the Commission and the general public can
20	monitor performance.
21	(v) Additional Limitations.—If
22	any securities company receives a rating of
23	"Needs-to-improve" or "Substantial non-
24	compliance" in any assessment area, the

Commission may not accept or approve

1	any application by such securities company
2	or any merger applications involving such
3	company.
4	(vi) Consideration of Perform-
5	ANCE IN CERTAIN REVIEWS.—If any secu-
6	rities company receives a rating of "low
7	satisfactory" rating in any assessment area
8	while such company is operating under an
9	approved improvement plan, the Commis-
10	sion shall consider the progress in meeting
11	the goals described in the improvement
12	plan as an integral factor in reviews of any
13	application by such securities company or
14	any merger applications involving such
15	company.
16	(4) Consideration of securities company
17	RATING.—Whenever the Commission considers an
18	application to the Commission by a securities com-
19	pany, the Securities and Exchange Commission
20	shall—
21	(A) take into account the overall rating of
22	the securities company under this section and
23	any improvement plans submitted pursuant to

this section;

1	(B) provide opportunity for public com-
2	ment on such rating; and
3	(C) take into account changes in the com-
4	munity reinvestment performance of such com-
5	pany since the last overall rating and the likely
6	future community reinvestment performance of
7	such company.
8	(d) Release of Data.—Information collected by
9	the Securities and Exchange Commission in connection
10	with the program under subsection (c) shall be made pub-
11	licly available by the Commission in a format similar to
12	the format for public disclosure of information under the
13	Home Mortgage Disclosure Act of 1975, as determined
14	to be appropriate by the Commission.
15	SEC. 106. RESPONSIVENESS TO COMMUNITY NEEDS FOR
16	MORTGAGES AND MORTGAGE RELATED
17	SERVICES BY MORTGAGE BANKS.
18	(a) Affirmative Obligation.—Each mortgage
19	bank shall have, with respect to each community com-
20	prising an assessment area of such mortgage bank, a con-
21	tinuing and affirmative obligation to meet the mortgage
22	credit and mortgage service needs of such communities,
23	including extensions of credit in low- and moderate-income
2.4	neighborhoods of such communities.

1	(b) Definitions.—For purposes of this section, the
2	following definitions shall apply:
3	(1) Assessment area.—The term "assessment
4	area" means, with respect to a mortgage bank, each
5	community in which such company—
6	(A) maintains a retail office or is rep-
7	resented by an agent; or
8	(B) has not less than 0.5 percent of the
9	total market in housing-related loans.
10	(2) Community Development invest-
11	MENT.—The term "community development invest-
12	ment" means investment in activities that revitalize
13	and stabilize low- and moderate-income neighbor-
14	hoods and directly benefit low- and moderate-income
15	individuals, including investment in affordable hous-
16	ing, community services, small-business development,
17	and economic development.
18	(3) Mortgage bank.—The term "mortgage
19	bank" means any lender who does not accept depos-
20	its (as defined in section 3 of the Federal Deposit
21	Insurance Act) and originates housing-related loans.
22	(4) Secretary.—The term "Secretary" means
23	the Secretary of Housing and Urban Development.
24	(c) Program.—

1 (1) IN GENERAL.—The Secretary, in consulta2 tion with the Secretary of the Treasury, shall de3 velop a program to ensure that mortgage banks
4 meet the obligations described in subsection (a) and
5 the requirements of the program under this sub6 section.

(2) Factors to be included.—

- (A) Customer evaluation.—The program shall include, as appropriate, a method for evaluating a mortgage bank's record of helping to meet the mortgage credit and mortgage service needs of its assessment area, including—
 - (i) the number and distribution of customers throughout the community, including minority and low- and moderate-income customers and the dollar amounts of the mortgage credit extended to such customers by the mortgage bank;
 - (ii) the number and distribution of customers residing in minority and lowand moderate-income neighborhoods and the dollar amounts of the mortgage credit extended to such customers by the mortgage bank;

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1	(iii) the mortgage bank's market
2	share in neighborhoods of different racial
3	and income characteristics;
4	(iv) the mortgage bank's market share
5	to borrowers of different racial and income
6	characteristics;
7	(v) a comparison of the rate at which
8	the mortgage bank rejects applications
9	from minority and white applicants;
10	(vi) any evidence of illegal discrimina-
11	tory credit practices, including
12	prescreening, or offering less favorable
13	loan products to applicants of different ra-
14	cial backgrounds; and
15	(vii) the extent to which the mortgage
16	bank has adopted innovative and flexible
17	marketing methods and products that fa-
18	cilitate the extension of mortgage credit on
19	a nondiscriminatory basis to low- and mod-
20	erate-income customers.
21	(B) Community Development invest-
22	MENTS.—The program shall include, as appro-
23	priate, a method for evaluating a mortgage
24	bank's record of community development invest-
25	ment in each assessment area, including—

1	(i) the number and dollar amount of
2	community development investments in the
3	assessment area; and
4	(ii) the responsiveness of the mort-
5	gage bank, through community develop-
6	ment investments, to the credit, capital,
7	and community development needs of the
8	assessment area, including low- and mod-
9	erate-income neighborhoods.
10	(C) Service Performance.—The pro-
11	gram shall include, as appropriate, a method
12	for evaluating a mortgage bank's record of pro-
13	viding access to mortgage credit and mortgage
14	services in each assessment area, including—
15	(i) the distribution of the mortgage
16	bank's retail offices by income level and
17	minority level of census tract and the
18	range of services offered by retail offices
19	across census tracts by income level and
20	minority level;
21	(ii) the bank's record of opening or
22	closing retail offices in the assessment
23	area;
24	(iii) the extent to which the mortgage
25	bank has adopted effective alternate serv-

1	ice systems in minority and low- and mod-
2	erate-income neighborhoods, such as pro-
3	viding the means for low- and moderate-in-
4	come individuals to gain electronic access
5	to the mortgage bank at workplaces, com-
6	munity centers, and similar locations in
7	minority and low- and moderate-income
8	neighborhoods;
9	(iv) the extent to which the mortgage
10	bank has provided home purchaser and
11	home owner education and other coun-
12	seling services, such as financial counseling
13	classes, in minority and low- and mod-
14	erate-income neighborhoods in the assess-
15	ment area;
16	(v) the mortgage bank's market share
17	in neighborhoods of different racial and in-
18	come characteristics;
19	(vi) the number of applications re-
20	ceived from and loans made to minorities
21	and low- and moderate-income persons;
22	(vii) a comparison of the rate at which
23	the mortgage bank rejects applications
24	from minority and white applicants; and

1	(viii) any evidence of illegal discrimi-
2	natory credit practices, including
3	prescreening, or offering less favorable
4	loan products to applicants of different ra-
5	cial backgrounds.
6	(3) Rating.—
7	(A) IN GENERAL.—The program shall pro-
8	vide for—
9	(i) an evaluation and an initial rating
10	of the performance of each mortgage bank
11	in meeting the obligation established under
12	subsection (a) in each assessment area of
13	the bank; and
14	(ii) an overall rating, based on the ini-
15	tial ratings pursuant to clause (i) of the
16	overall achievement of the mortgage bank
17	in meeting such obligation.
18	(B) RATING CATEGORIES.—The rating cat-
19	egories used in rating the performance of any
20	mortgage bank shall include "Outstanding",
21	"High Satisfactory", "Satisfactory", "Low Sat-
22	isfactory", "Needs-to-Improve", and "Substan-
23	tial Noncompliance" or such other categories as
24	the Secretary may establish by regulation.

1	(C) Treatment of credit practices
2	WITH NEGATIVE IMPACTS.—
3	(i) In general.—In the case of any
4	mortgage bank which the Secretary deter-
5	mines has engaged in credit practices
6	which have a negative impact on any indi-
7	viduals or any assessment area of the com-
8	pany, such as prescreening or predatory
9	mortgage lending, or has otherwise en-
10	gaged in any practice or provided any serv-
11	ice in a manner which unlawfully discrimi-
12	nates against any person or against minor-
13	ity or low- and moderate-income neighbor-
14	hoods, the Secretary—
15	(I) may not take any such prac-
16	tice into account in assessing the ex-
17	tent to which such company has met
18	its obligation under subsection (a);
19	and
20	(II) shall reduce the rating that
21	would otherwise obtain under sub-
22	paragraph (A) with respect to such
23	company, after considering the extent
24	of such negative or discriminatory
25	practice or service.

(ii) Unlawful discrimination and Predatory mort-gage lending" and "unlawfully discriminates" include any lending or discriminatory practice those that violates the Fair Housing Act, the Equal Credit Opportunity Act, the Truth in Lending Act, the Real Estate Settlement Procedures Act, the Federal Trade Commission Act, or any other consumer and fair lending law, including the law of any State or political subdivision of any State.

(D) Maintenance of Certain Records.—For purposes of determining whether a mortgage bank engages in any practice or service described in subparagraph (B), the Secretary may require, by regulation, mortgage banks to maintain records of the terms and conditions at which mortgage loans and other services were provided by the company and the terms and conditions at which such mortgage loans and other products and services were offered by the bank even though no transaction occurred.

1	(E) Improvement plan.—
2	(i) IN GENERAL.—Whenever a mort-
3	gage bank receives a rating of "low satis-
4	factory" or lower in any assessment area
5	the bank shall submit a improvement plan
6	subject to public notice and comment, to
7	the Secretary.
8	(ii) Contents of Plan.—Any im-
9	provement plan submitted to the Secretary
10	by a mortgage bank pursuant to clause (i)
11	shall describe how the bank intends to im-
12	prove its performance in any assessment
13	area where the bank received a rating of
14	"low satisfactory" or lower.
15	(iii) REVIEW OF PLAN.—The Sec-
16	retary shall review any improvement sub-
17	mitted under clause (i) by a mortgage
18	bank and either approve the plan or send
19	it back to the bank for revisions.
20	(iv) QUARTERLY REPORTS.—After the
21	Secretary approves a improvement plan
22	submitted by a mortgage bank under
23	clause (i), the bank shall submit reports

and data on a quarterly basis so that the

1	Secretary and the general public can mon-
2	itor performance.
3	(v) Additional Limitations.—In
4	any mortgage bank receives a rating of
5	"Needs-to-improve" or "Substantial non-
6	compliance" in any assessment area, the
7	Secretary may not accept or approve any
8	application by such mortgage bank or any
9	merger applications involving such bank.
10	(vi) Consideration of Perform-
11	ANCE IN CERTAIN REVIEWS.—If any mort-
12	gage bank receives a rating of "low satis-
13	factory" rating in any assessment area, the
14	Secretary shall consider the progress in
15	meeting the goals described in the improve-
16	ment plan as an integral factor in reviews
17	of any application by such mortgage bank
18	or any merger applications involving such
19	bank.
20	(d) Consideration of Mortgage Bank's Rate
21	ING.—
22	(1) Review of rating.—At least once in each
23	2-year period beginning after the date of the enact
24	ment of this Act, the Secretary shall—

- 1 (A) conduct an examination of, and assign
 2 ratings to, mortgage banks under this sub3 section;
 4 (B) review the overall rating of each mort-
 - (B) review the overall rating of each mortgage bank under this subsection;
 - (C) provide opportunity for public comment on such rating; and
 - (D) review changes in the community reinvestment performance of such mortgage bank since the last overall rating and the likely future community reinvestment performance of such mortgage bank.
 - (2) Notification of unsatisfactory performance.—If, in conjunction with a review pursuant to paragraph (1), the Secretary determines that a mortgage bank has failed to meet the bank's obligations described in subsection (a) and the requirements of the program under this subsection or failed to make satisfactory improvements in meeting such obligations and requirements, the Secretary shall notify the mortgage bank of such determination, describing the conditions giving rise to the notice.
 - (3) AGREEMENT TO CORRECT CONDITIONS RE-QUIRED.—Not later than 45 days after the date of receipt by a mortgage bank of a notice given under

- paragraph (2) (or such additional period as the Secretary may permit), the mortgage bank shall execute an agreement, based on an improvement plan, with the Secretary to comply with the obligations and requirements applicable to the mortgage bank under this section.
 - (4) Secretary May impose limitations.—
 Until the conditions described in a notice to a mortgage bank under paragraph (2) are corrected, the Secretary may impose such limitations on the extent to which mortgage loans originated, held, or serviced by such mortgage bank may be acquired by the Federal Home Mortgage Corporation, the Federal National Mortgage Association, or the Government National Mortgage Association, as the Secretary determines to be appropriate under the circumstances and consistent with the purposes of this section.
 - (5) Failure to correct.—If the conditions described in a notice to a mortgage bank under paragraph (2) are not corrected within 180 days after the date of receipt by the mortgage bank of a notice under paragraph (2), the Secretary shall prohibit the Federal Home Mortgage Corporation, the Federal National Mortgage Association, or the Government National Mortgage Association from acquir-

1	ing any mortgage loan originated, held, or serviced
2	by such mortgage bank.
3	(6) Consultation.—In taking any action
4	under this subsection, the Secretary shall consult
5	with all relevant Federal and State regulatory agen-
6	cies and authorities.
7	SEC. 107. RESPONSIVENESS TO COMMUNITY NEEDS FOR IN-
8	SURANCE SERVICES.
9	(a) Affirmative Obligation.—The purpose of this
10	section is to recognize that each insurance company has,
11	with respect to each community comprising an assessment
12	area of such company, a continuing and affirmative obliga-
13	tion to meet the need for insurance services in such com-
14	munities, including the needs of low- and moderate-income
15	neighborhoods and persons of modest means.
16	(b) Definitions.—For purposes of this section, the
17	following definitions shall apply:
18	(1) Assessment area.—The term "assessment
19	area" means, with respect to an insurance company,
20	each community in which such company—
21	(A) maintains a retail office or is rep-
22	resented by an agent; or
23	(B) has not less than 0.5 percent of the
24	total market in insurance.

1	(2) Community Development invest-
2	MENT.—The term "community development invest-
3	ment" means investment in activities that revitalize
4	and stabilize low- and moderate-income neighbor-
5	hoods and directly benefit low- and moderate-income
6	individuals, including investment in affordable hous-
7	ing, community services, small-business development,
8	and economic development.
9	(3) Insurance company.—The term "insur-
10	ance company" includes any person engaged in the
11	business of insurance to the extent of such activities.
12	(4) Secretary.—The term "Secretary" means
13	the Secretary of Housing and Urban Development.
14	(c) Program.—
15	(1) In general.—The Secretary, in consulta-
16	tion with the Secretary of the Treasury, shall de-
17	velop a program to ensure that insurance companies
18	meet the obligations described in subsection (a) and
19	the requirements of the program under this sub-
20	section.

(2) Factors to be included.—

(A) CUSTOMER EVALUATION.—The program shall include, as appropriate, a method for evaluating an insurance company's record of

1	helping to meet the insurance needs of its as-
2	sessment area, including—
3	(i) the number and distribution of
4	customers throughout the community, in-
5	cluding minority and low- and moderate-in-
6	come customers, and the dollar amounts of
7	the insurance policies held by such cus-
8	tomers;
9	(ii) the number and distribution of
10	customers residing in minority and low-
11	and moderate-income neighborhoods and
12	the dollar amounts of the insurance poli-
13	cies held by such customers; and
14	(iii) the extent to which the company
15	has adopted innovative and flexible mar-
16	keting methods and products that facilitate
17	the sale of insurance on a nondiscrim-
18	inatory basis to minority and low- and
19	moderate-income customers.
20	(B) Community development invest-
21	MENTS.—The program shall include, as appro-
22	priate, a method for evaluating an insurance
23	company's record of community development in-
24	vestment in each assessment area, including—

1	(i) the number and dollar amount of
2	community development investments in the
3	assessment area; and
4	(ii) the responsiveness of the insur-
5	ance company, through community devel-
6	opment investments, to the credit, capital,
7	and community development needs of the
8	assessment area, including low- and mod-
9	erate-income neighborhoods.
10	(C) SERVICE PERFORMANCE.—The pro-
11	gram shall include, as appropriate, a method
12	for evaluating an insurance company's record of
13	providing access to insurance services in each
14	assessment area, including—
15	(i) the distribution of the insurance
16	company's retail offices by income level
17	and minority level of census tract and the
18	range of services offered by retail offices
19	across census tracts by income level and
20	minority level;
21	(ii) the company's record of opening
22	or closing retail offices or affiliating with
23	agents in the assessment area;
24	(iii) the extent to which the insurance
25	company has adopted effective alternate

1	servicing systems in minority and low- and
2	moderate-income neighborhoods, such as
3	providing the means for minority and low-
4	and moderate-income individuals to gain
5	electronic access to the company at work-
6	places, community centers, and similar lo-
7	cations in minority and low- and moderate-
8	income neighborhoods; and
9	(iv) the extent to which the insurance
10	company has provided insurance education
11	and other insurance services, such as fi-
12	nancial counseling classes, in minority and
13	low- and moderate-income neighborhoods
14	in the assessment areas.
15	(3) Rating.—
16	(A) IN GENERAL.—The program shall pro-
17	vide for—
18	(i) an evaluation and an initial rating
19	of the performance of each insurance com-
20	pany in meeting the obligation established
21	under subsection (a) in each assessment
22	area of the company; and
23	(ii) an overall rating, based on the ini-
24	tial ratings pursuant to clause (i) of the

1	overall achievement of the insurance com-
2	pany in meeting such obligation.
3	(B) RATING CATEGORIES.—The rating cat-
4	egories used in rating the performance of any
5	insurance company shall include "Out-
6	standing", "High Satisfactory", "Satisfactory",
7	"Low Satisfactory", "Needs-to-Improve", and
8	"Substantial Noncompliance" or such other cat-
9	egories as the Secretary may establish by regu-
10	lation.
11	(C) TREATMENT OF INSURANCE PRAC-
12	TICES WITH NEGATIVE IMPACTS.—In the case
13	of any insurance company which the Secretary
14	determines has engaged in practices which have
15	a negative impact in any assessment area of the
16	company or has otherwise engaged in any prac-
17	tice or provided any service in a manner which
18	unlawfully discriminates against any person or
19	against any minority or low- or moderate-in-
20	come neighborhood, the Secretary—
21	(i) may not take any such practice
22	into account in assessing the extent to
23	which such company has met its obligation

under subsection (a); and

1	(ii) shall reduce the rating that would
2	otherwise obtain under subparagraph (A)
3	with respect to such company after consid-
4	eration of the extent of such negative or
5	discriminatory practice or service.
6	(D) MAINTENANCE OF CERTAIN
7	RECORDS.—For purposes of determining wheth-
8	er an insurance company engages in any prac-
9	tice or service described in subparagraph (B),
10	the Secretary may require, by regulation, insur-
11	ance companies to maintain records of the
12	terms and conditions at which insurance prod-
13	ucts and services were provided by the company
14	and the terms and conditions at which such in-
15	surance products or services were offered by the
16	company even though no transaction occurred.
17	(E) Improvement plan.—
18	(i) In general.—Whenever an insur-
19	ance company receives a rating of "low
20	satisfactory" or lower in any assessment
21	area, the company shall submit a improve-
22	ment plan, subject to public notice and
23	comment, to the Secretary.
24	(ii) Contents of Plan.—Any im-
25	provement plan submitted to the Secretary

1	by an insurance company pursuant to
2	clause (i) shall describe how the institution
3	intends to improve its performance in any
4	assessment area where the company re-
5	ceived a rating of "low satisfactory" or
6	lower.
7	(iii) REVIEW OF PLAN.—The Sec-
8	retary shall review any improvement sub-
9	mitted under clause (i) by an insurance
10	company and either approve the plan or
11	send it back to the company for revisions.
12	(iv) QUARTERLY REPORTS.—After the
13	Secretary approves a improvement plan
14	submitted by an insurance company under
15	clause (i), the company shall submit re-
16	ports and data on a quarterly basis so that
17	the Secretary and the general public can
18	monitor performance.
19	(v) Additional Limitations.—If
20	any insurance company receives a rating of
21	"Needs-to-improve" or "Substantial non-
22	compliance" in any assessment area, the
23	Secretary may not accept or approve any

application by such insurance company or

1	any merger applications involving such
2	company.
3	(vi) Consideration of Perform-
4	ANCE IN CERTAIN REVIEWS.—If any insur-
5	ance company receives a rating of "low
6	satisfactory' rating in any assessment
7	area, the Secretary shall consider the
8	progress in meeting the goals described in
9	the improvement plan as an integral factor
10	in reviews of any application by such insur-
11	ance company or any merger applications
12	involving such company.
13	(d) Consideration of Insurance Company's
14	Rating.—
15	(1) Review of rating.—At least once in each
16	2-year period beginning after the date of the enact-
17	ment of this Act, the Secretary shall—
18	(A) conduct an examination of and assign
19	ratings to each insurance company under this
20	section;
21	(B) provide opportunity for public com-
22	ment on such rating; and
23	(C) review changes in the community rein-
24	vestment performance of such insurance com-
25	pany since the last overall rating and the likely

- 1 future community reinvestment performance of 2 such insurance company.
- 3 (2) Notification of unsatisfactory per-4 FORMANCE.—If, in conjunction with a review pursu-5 ant to paragraph (1), the Secretary determines that 6 an insurance company has failed to meet the com-7 pany's obligations described in subsection (a) and 8 the requirements of the program under this sub-9 section or failed to make satisfactory improvements 10 in meeting such obligations and requirements, the Secretary shall notify the insurance company and 12 each appropriate State insurance regulator of such 13 determination, describing the conditions giving rise 14 to the notice.
 - (3) AGREEMENT TO CORRECT CONDITIONS RE-QUIRED.—Not later than 45 days after the date of receipt by an insurance company of a notice given under paragraph (2) (or such additional period as the Secretary may permit), the insurance company shall execute an agreement, based on an improvement plan, with the Secretary to comply with the obligations and requirements applicable to the insurance company under this section.
 - (4) Secretary may impose limitations.— Until the conditions described in a notice to an in-

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- surance company under paragraph (2) are corrected, the Secretary may impose such limitations on the extent to which mortgage loans secured by real property insured by such insurance company may be acquired by the Federal Home Mortgage Corporation, the Federal National Mortgage Association, or the Government National Mortgage Association, as the Secretary determines to be appropriate under the circumstances and consistent with the purposes of this section.
 - (5) Failure to correct.—If the conditions described in a notice to an insurance company under paragraph (2) are not corrected within 180 days after the date of receipt by the insurance company of a notice under paragraph (2), the Secretary shall—
 - (A) prohibit the Federal Home Mortgage Corporation, the Federal National Mortgage Association, and the Government National Mortgage Association from acquiring any mortgage loan secured by real property insured by such insurance company;
 - (B) publish notice of such failure to correct in the Federal Register; and

1	(C) notify each appropriate State insur-
2	ance regulator of such failure to correct.
3	(6) Consultation.—In taking any action
4	under this subsection, the Secretary shall consult
5	with all relevant Federal and State regulatory agen-
6	cies and authorities.
7	(e) HEALTH AND LIFE INSURANCE LINES NOT IN-
8	CLUDED.—This section and section 108 shall not apply
9	to life or health lines of insurance or to insurance compa-
10	nies that provide only life or health insurance products.
11	SEC. 108. SATISFACTORY RATINGS REQUIRED BY SECURI-
12	TIES COMPANY, MORTGAGE BANK, AND IN-
	CUDANCE COMPANY APPULATED OF PINAN
13	SURANCE COMPANY AFFILIATES OF FINAN-
13 14	CIAL HOLDING COMPANIES.
14 15	CIAL HOLDING COMPANIES.
14 15	CIAL HOLDING COMPANIES. (a) IN GENERAL.—Section 4(l)(1) of the Bank Hold-
141516	CIAL HOLDING COMPANIES. (a) IN GENERAL.—Section 4(l)(1) of the Bank Holding Company Act of 1956 (12 U.S.C. 1843(l)(1)) is amended—
14 15 16 17	CIAL HOLDING COMPANIES. (a) IN GENERAL.—Section 4(l)(1) of the Bank Holding Company Act of 1956 (12 U.S.C. 1843(l)(1)) is amended—
14 15 16 17 18	CIAL HOLDING COMPANIES. (a) IN GENERAL.—Section 4(l)(1) of the Bank Holding Company Act of 1956 (12 U.S.C. 1843(l)(1)) is amended— (1) by striking "and" at the end of subpara-
14 15 16 17 18	CIAL HOLDING COMPANIES. (a) IN GENERAL.—Section 4(l)(1) of the Bank Holding Company Act of 1956 (12 U.S.C. 1843(l)(1)) is amended— (1) by striking "and" at the end of subparagraph (B);
14 15 16 17 18 19 20	CIAL HOLDING COMPANIES. (a) IN GENERAL.—Section 4(l)(1) of the Bank Holding Company Act of 1956 (12 U.S.C. 1843(l)(1)) is amended— (1) by striking "and" at the end of subparagraph (B); (2) by redesignating subparagraph (C) as sub-
14 15 16 17 18 19 20 21	cial Holding companies. (a) In General.—Section 4(1)(1) of the Bank Holding Company Act of 1956 (12 U.S.C. 1843(1)(1)) is amended— (1) by striking "and" at the end of subparagraph (B); (2) by redesignating subparagraph (C) as subparagraph (F); and
14 15 16 17 18 19 20 21	cial holding companies. (a) In General.—Section 4(l)(1) of the Bank Holding Company Act of 1956 (12 U.S.C. 1843(l)(1)) is amended— (1) by striking "and" at the end of subparagraph (B); (2) by redesignating subparagraph (C) as subparagraph (F); and (3) by inserting after subparagraph (B) the fol-

tory rating of meeting community needs under 1 2 section 104 of the Community Reinvestment 3 Modernization Act of 2007; "(D) all of the mortgage bank affiliates of 4 5 the bank holding company have a satisfactory 6 rating of meeting community needs under sec-7 tion 106 of the Community Reinvestment Mod-8 ernization Act of 2007; 9 "(E) all of the insurance company affili-10 ates of the bank holding company have a satis-11 factory rating of meeting community needs 12 under section 107 of the Community Reinvest-13 ment Modernization Act of 2007; and". 14 (b) TECHNICAL AND CONFORMING AMENDMENTS.— 15 (1) Section 5(a) of the Bank Holding Company 16 Act of 1956 (12 U.S.C. 1844(a)) is amended by 17 striking "section 4(l)(1)(C)" and inserting "section 18 4(1)(1)(F)". 19 (2) Section 8(c)(3)(A) of the International 20 Banking Act of 1978 (12 U.S.C. 3106(c)(3)(A)) is amended by striking "section 4(1)(1)(C)" and insert-21 22 ing "section 4(1)(1)(F)".

TITLE II—DATA DISCLOSURE

2 **REQUIREMENTS**

- 3 Subtitle A—Disclosure of Insurance
- 4 Availability and Insurer Invest-
- 5 ment Information
- 6 SEC. 201. SHORT TITLE.
- 7 This title may be cited as the "Insurance Disclosure
- 8 Act".

- 9 SEC. 202. ESTABLISHMENT OF GENERAL REQUIREMENTS
- 10 TO SUBMIT INFORMATION.
- 11 (a) IN GENERAL.—The Secretary of Housing and
- 12 Urban Development shall, by regulation, establish require-
- 13 ments for insurers to compile and submit information to
- 14 the Secretary for each annual reporting period, in accord-
- 15 ance with this title.
- 16 (b) Consultation.—In establishing the require-
- 17 ments for the submission of information under this title,
- 18 the Secretary shall consult with Federal agencies having
- 19 appropriate expertise, the National Association of Insur-
- 20 ance Commissioners, State insurance regulators, statis-
- 21 tical agents, representatives of small businesses, rep-
- 22 resentatives of insurance agents (including minority insur-
- 23 ance agents), representatives of property and casualty in-
- 24 surers, and community, consumer, and civil rights organi-
- 25 zations, as appropriate.

1	(c) Health and Life Insurance Lines Not In-
2	CLUDED.—This title shall not apply to life or health lines
3	of insurance or to insurers that provide only life or health
4	insurance products.
5	SEC. 203. REPORTING OF NONCOMMERCIAL INSURANCE IN-
6	FORMATION.
7	(a) In General.—The requirements established pur-
8	suant to section 202 to carry out this section shall—
9	(1) be designed to ensure that information is
10	submitted and compiled under this section as may be
11	necessary to permit analysis and comparison of—
12	(A) the availability and affordability of in-
13	surance coverage and the quality or type of in-
14	surance coverage, by census tract, including
15	low- and moderate-income neighborhoods, and
16	the race and gender of policyholders; and
17	(B) the location of the principal place of
18	business of insurance agents, and the location
19	of the principal place of business of insurance
20	agents terminated, by census tract, including
21	low- and moderate-income neighborhoods; and
22	(2) specify the data elements required to be re-
23	ported under this section and require uniformity in
24	the definitions of the data elements.
25	(b) Insurers —

1	(1) Aggregate information.—The regula-
2	tions issued under section 203 shall require that
3	each insurer for a designated line of insurance under
4	subparagraph (A) or (B) of section 210(a)(1) shall
5	compile and submit to the Secretary, for each an-
6	nual reporting period—
7	(A) the total number of policies issued in
8	such line, total exposures covered by such poli-
9	cies, and total amount of premiums for such
10	policies, by designated line and by census tract,
11	including low- and moderate-income neighbor-
12	hoods, in which the insured risk is located;
13	(B) the total number of cancellations and
14	nonrenewals (expressed in terms of policies or
15	exposures, as determined by the Secretary), by
16	designated line and by census tract, including
17	low- and moderate-income neighborhoods, in
18	which the insured risk is located;
19	(C) the total number of—
20	(i) licensed agents of such insurer sell-
21	ing insurance in the designated line, by
22	census tract, including low- and moderate-
23	income neighborhoods, in which the agent's

principal place of business is located; and

1	(ii) such agents who were terminated
2	by the insurer, by census tract in which
3	the agent's principal place of business was
4	located; and
5	(D) for such designated line of insurance,
6	information that will enable the Secretary to as-
7	sess the aggregate loss experience for the in-
8	surer, by census tract, including low- and mod-
9	erate-income neighborhoods, in which the in-
10	sured risk is located.
11	(2) Specification of information for
12	ITEMIZED DISCLOSURE.—
13	(A) In general.—The regulations issued
14	under section 202 regarding annual reporting
15	requirements for insurers for a designated line
16	of insurance under subparagraph (A) or (B) of
17	section 210(a)(1) shall, with respect to policies
18	issued under the designated line or exposure
19	units covered by such policies, as determined by
20	the Secretary—
21	(i) specify the data elements that shall
22	be submitted;
23	(ii) provide for the submission of in-
24	formation on an individual insurer basis;

1	(iii) provide for the submission of the
2	information with the least burden on insur-
3	ers, particularly small insurers, and insur-
4	ance agents;
5	(iv) take into account existing statis-
6	tical reporting systems in the insurance in-
7	dustry;
8	(v) require reporting by census tract,
9	including low- and moderate-income neigh-
10	borhoods, in which the insured risk is lo-
11	cated;
12	(vi) provide for the submission of in-
13	formation that—
14	(I) identifies the designated line,
15	and subline or coverage type; and
16	(II) where applicable, distin-
17	guishes between the type of policy
18	under each such subline or coverage
19	type that provides full replacement
20	cost and all other bases for computing
21	claims, such as actual cash value and
22	fair market value;
23	(vii) provide for the submission of in-
24	formation that distinguishes policies writ-

1	ten in a residual market from policies writ-
2	ten in the voluntary market;
3	(viii) specify—
4	(I) whether information shall be
5	submitted on the basis of policy or ex-
6	posure unit; and
7	(II) whether information, when
8	submitted, shall be aggregated by like
9	policyholders with like policies, except
10	that the Secretary shall not permit
11	such aggregation if it will adversely
12	affect the accuracy of the information
13	reported;
14	(ix) in addition to reporting approvals,
15	provide for the submission of information
16	regarding the number of denials, cancella-
17	tions, and nonrenewals of policies under
18	the designated line by census tract in
19	which the insured risk is located, by race,
20	gender, and income of the policyholder,
21	and by whether the policy was issued in a
22	voluntary or residual market; and
23	(x) provide for the submission of in-
24	formation on the racial characteristics,
25	gender, and income levels of policyholders

1	at the level of detail comparable to that re-
2	quired by the Home Mortgage Disclosure
3	Act of 1975 (and the regulations issued
4	thereunder).
5	(B) Rules regarding obtaining racial
6	INFORMATION.—
7	(i) Writing requirement.—The in-
8	formation specified in subparagraph $(A)(x)$
9	relating to the racial characteristics of ap-
10	plicants for, and policyholders of, insur-
11	ance shall be obtained only in accordance
12	with the procedures for requesting and re-
13	cording racial information established in
14	Regulation C of the Board of Governors of
15	the Federal Reserve System under the
16	Home Mortgage Disclosure Act of 1975, as
17	in effect on the date of the enactment of
18	this Act.
19	(ii) Notice of voluntary nature
20	OF QUESTION.—Any such written question
21	shall clearly indicate that a response to the
22	question is voluntary on the part of the ap-
23	plicant or policyholder, but encouraged,
24	and that the information is being re-

quested by the Federal Government to

1	monitor the availability and affordability of
2	insurance.
3	(iii) Provision of Information by
4	AGENT OR INSURER.—If an applicant for,
5	or policyholder of, insurance declines to
6	provide such information, the agent or in-
7	surer for such insurance may provide such
8	information.
9	(3) Rule for reporting by insurers.—An
10	insurer for a designated line shall submit—
11	(A) information required under subpara-
12	graphs (A), (B), and (D) of paragraph (1) and
13	information required pursuant to paragraph
14	(2), for risks insured under such line that are
15	located within each census tract any part of
16	which is located in a State for which the insurer
17	is offering the designated line; and
18	(B) information required under paragraph
19	(1)(C) for agents within such census tracts.
20	SEC. 204. REPORTING OF RURAL INSURANCE INFORMA-
21	TION.
22	(a) In General.—The Secretary shall, by regula-
23	tion, establish requirements for insurers to annually com-
24	pile and submit to the Secretary information concerning

- 60 the availability, affordability, and quality or type of insurance in rural areas and to small businesses. 3 (b) CONTENT.—The regulations under this section shall provide that the information compiled and submitted under this section shall be compiled and submitted on the basis of each census tract in which the insured risks are 7 located. 8 SEC. 205. WAIVER OF REPORTING REQUIREMENTS. 9 (a) Waiver for States Collecting Equivalent 10 Information.— 11 (1) Authority.—Subject to the requirements 12 under this section, the Secretary shall provide, by 13 regulation, for the waiver of the applicability of the 14 provisions of sections 203 and 204 for each insurer 15 transacting business within a State referred to in 16 paragraph (2), but only with respect to information 17 required to be submitted under such sections that 18 relates to agents or insured risks located in the 19 State. 20 21
 - (2) REQUIREMENTS.—The Secretary may make a waiver pursuant to paragraph (1) only with respect to a State that the Secretary determines has in effect a law or other requirement that—
- 24 (A) requires insurers to submit to the 25 State information that is at least the same or

- equivalent to the information that is required to be submitted to the Secretary pursuant to sections 203 and 204;
 - (B) provides for adequate enforcement of such law or other requirements; and
 - (C) provides for the same annual reporting period used by the Secretary under this title and for submission of the information to the Secretary in a timely fashion, as determined by the Secretary.
- 11 (3) DURATION.—A waiver pursuant to para-12 graph (1) may remain in effect only during the pe-13 riod for which the State law or other requirement re-14 quired under paragraph (2) remains in effect.
- 15 (b) Multiple-State Areas.—In the case of any census tract that contains area within (1) any State for 16 17 which a waiver has been made pursuant to subsection (a), and (2) any State for which such a waiver has not been 18 19 made, the provisions of this title requiring submission of information to the Secretary regarding such tract or area 21 shall be considered to apply only to the portion that is located within the State for which such a waiver has not 23 been made.
- (c) Authority for Secretary To Obtain Infor MATION DIRECTLY FROM INSURERS.—If the State for

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- 1 which a waiver has been made pursuant to subsection (a)
- 2 does not submit to the Secretary the information required
- 3 under subsection (a)(2)(A) or submits information that is
- 4 not complete, the Secretary shall require the insurers
- 5 transacting business within the State to submit such infor-
- 6 mation directly to the Secretary.

7 SEC. 206. REPORTING BY PRIVATE MORTGAGE INSURERS.

- 8 (a) HMDA REPORTING.—On an annual basis, the
- 9 Financial Institutions Examination Council shall deter-
- 10 mine the extent to which each insurer providing private
- 11 mortgage insurance is making available to the public and
- 12 submitting to the appropriate agency information regard-
- 13 ing such insurance that is equivalent to the information
- 14 regarding mortgages required to be reported under the
- 15 Home Mortgage Disclosure Act of 1975.
- 16 (b) Reporting Under This Title.—
- 17 (1) CERTIFICATION OF NONCOMPLIANCE.—If,
- for any annual period referred to in subsection (a),
- such Council determines that any insurer providing
- 20 private mortgage insurance is not making available
- 21 to the public or submitting the information referred
- 22 to in subsection (a) or that the information made
- available or submitted is not equivalent information
- as described in subsection (a), then the Council shall
- 25 notify the insurer of such noncompliance. If, after

the expiration of a reasonable period of time, the insurer has not remedied such noncompliance to the satisfaction of the Council, then the Council shall immediately certify such noncompliance to the Secretary.

(2) REQUIREMENT.—Upon the receipt of a certification under paragraph (1), the Secretary shall, by order, require such insurer to submit to the Secretary information regarding such insurance that complies with the provisions of section 203 that are applicable to such insurance.

12 SEC. 207. REPORTING OF INFORMATION REGARDING IN-

13 VESTMENTS BY INSURERS.

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- 14 (a) IN GENERAL.—The Secretary of Housing and
 15 Urban Development shall, by regulation, require that each
 16 insurer that makes an investment in a property or busi17 ness or extends credit shall compile and submit to the Sec18 retary for each annual reporting period, the following in19 formation:
 - (1) Direct loans.—
- 21 (A) COMMERCIAL REAL ESTATE LOANS.—
 22 The total number of loans for the purchase of
 23 commercial real estate made by the insurer, the
 24 aggregate amount of such loans, and the
 25 amount of each such loan, by census tract, in-

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cluding low- and moderate-income neighborhoods, in which the real estate for which the loan was made is located.

- (B) SINGLE-FAMILY MORTGAGES.—The total number of mortgage loans for the purchase of 1- to 4-family dwellings made by the insurer, the aggregate amount of such loans, and the amount of each such loan, by census tract, including low- and moderate-income neighborhoods, in which the dwelling for which the loan was made is located, which information shall be disaggregated by racial characteristics, income level, and gender of the borrower under the loan.
- (C) COMMERCIAL AND INDUSTRIAL LOANS.—The total number of commercial and industrial loans made by the insurer, the aggregate amount of such loans, and the amount of each such loan, by census tract, including lowand moderate-income neighborhoods, in which the property or business involved in the loan is located, which information shall be disaggregated by the size of business of the borrower under the loan and by the ownership characteristic of the business, which shall be

1 classified as either minority-owned, women-2 owned, or otherwise-owned.

(2) Loan purchases.—

- (A) Commercial real estate loans.—
 The total number of loans for the purchase of commercial real estate purchased by the insurer, the aggregate amount of such loans, and the amount of each such loan, by census tract, including low- and moderate-income neighborhoods, in which the real estate for which the loan was made is located.
- (B) SINGLE-FAMILY MORTGAGES.—The total number of mortgage loans for the purchase of 1- to 4-family dwellings purchased by the insurer, the aggregate amount of such loans, and the amount of each such loan, by census tract, including low- and moderate-income neighborhoods, in which the dwelling for which the loan was made is located, which information shall be disaggregated by racial characteristics, income level, and gender of the borrower under the loan.
- (C) COMMERCIAL AND INDUSTRIAL LOANS.—The total number of commercial and industrial loans purchased by the insurer, the

aggregate amount of such loans, and the amount of each such loan, by census tract, including low- and moderate-income neighborhoods, in which the property or business involved in the loan is located, which information shall be disaggregated by the size of business of the borrower under the loan and by the ownership characteristic of the business, which shall be classified as either minority-owned, womenowned, or otherwise-owned.

(3) Other investments.—For such other investments made by the insurer as the Secretary may designate pursuant to subsection (b), the total number of such investments, the aggregate amount of such investments, and the amount of each such investment, by census tract, including low- and moderate-income neighborhoods, in which the property or business involved in the investment is located, as determined by the Secretary, which information shall be disaggregated by the size of business of the borrower under the loan and by the ownership characteristic of the business, which shall be classified as either minority-owned, women-owned, or otherwise-owned.

(b) Designation of Other Investments.—

- 1 (1) IN GENERAL.—For purposes of subsection 2 (a)(3), the Secretary may designate activities and in-3 vestments other than the investments described in 4 paragraphs (1) and (2) of subsection (a) for which 5 insurers shall compile and submit information under 6 this section.
 - (2) Requirement.—In making designations under this subsection, the Secretary shall designate (A) activities and investments that significantly benefit low- and moderate-income families and persons, small businesses in distressed communities, or minority- or women-owned businesses, and (B) activities and investments that contribute to the creation of jobs and economic development of distressed communities.
 - (3) Consider for designation under this subsection investments in community development financial institutions, community development corporations, State-issued bonds, and securities backed by State development funds.
- 22 (c) Size of Business.—The Secretary shall, by reg-23 ulation, establish various categories of the sizes of busi-24 nesses, for purposes of disaggregating information under

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- 1 paragraphs (1)(C), (2)(C), and (3) of subsection (a) by
- 2 various sizes of businesses.
- 3 SEC. 208. SUBMISSION OF INFORMATION TO SECRETARY
- 4 AND MAINTENANCE OF INFORMATION.
- 5 (a) Period of Maintenance.—Each insurer re-
- 6 quired by this title to compile and submit information to
- 7 the Secretary shall maintain such information for the 3-
- 8 year period beginning upon the conclusion of the annual
- 9 reporting period to which such information relates. The
- 10 Secretary shall maintain any information submitted to the
- 11 Secretary for such period as the Secretary considers ap-
- 12 propriate and feasible to carry out the purposes of this
- 13 title and to allow for historical analysis and comparison
- 14 of the information.
- 15 (b) Submission.—The Secretary shall issue regula-
- 16 tions prescribing a standard schedule (taking into consid-
- 17 eration the provisions of section 209(a)), format, and
- 18 method for submitting information under this title to the
- 19 Secretary. The format and method of submitting the infor-
- 20 mation shall facilitate and encourage the submission in a
- 21 form readable by a computer. Any insurer submitting in-
- 22 formation to the Secretary may submit in writing to the
- 23 Secretary any additional information or explanations that
- 24 the insurer considers relevant to the decision by the in-
- 25 surer to sell insurance.

1 SEC. 209. AVAILABILITY AND ACCESS SYSTEM.

2	(a) Availability to Public.—
3	(1) In General.—The Secretary shall main-
4	tain and make available to the public, in accordance
5	with the requirements of this section, any informa-
6	tion submitted to the Secretary under this title and
7	any information compiled by the Secretary under
8	this title.
9	(2) TIMING.—The Secretary shall make such
10	information publicly available on a timetable deter-
11	mined by the Secretary, but not later than 9 months
12	after the conclusion of the annual reporting period
13	to which the information relates.
14	(b) Public Access System.—
15	(1) Implementation.—The Secretary shall
16	implement a system to facilitate access to any infor-
17	mation required to be made available to the public
18	under this title.
19	(2) Bases of availability.—The system shall
20	provide access in the following manners:
21	(A) Access to itemized information.—
22	With respect to information submitted under by
23	insurers, on the basis of the insurer submitting
24	the information, on the basis of the census

tract, including low- and moderate-income

- neighborhoods, and on any other basis the Secretary considers feasible and appropriate.
- 3 (B) Access to aggregate informa-4 TION.—With respect to aggregate information 5 compiled by the Secretary, on the basis of (i) 6 the insurer submitting the information, and (ii) 7 the census tract, including low- and moderate-8 income neighborhoods, and on any other basis 9 the Secretary considers feasible and appro-10 priate.
- 11 (e) Protections Regarding Loss Informa-12 tion.—
 - (1) Prohibition of disclosure of loss information.—Notwithstanding any other provision of this title, the Secretary may not make available to the public or otherwise disclose any information submitted under this title regarding the amount or number of claims paid by any insurer, the amount of losses of any insurer, or the loss experience for any insurer, except (A) in the form of a loss ratio (expressing the relationship of claims paid to premiums) for the industry aggregate on a census tract level.

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- 1 (2) PROTECTION OF IDENTITY OF INSURER.—
 2 In making available to the public or otherwise dis3 closing a loss ratio for an insurer—
 - (A) the Secretary may not identify the insurer to which the loss ratio relates; and
 - (B) the Secretary may disclose the loss ratio only in a manner that does not allow any party to determine the identity of the specific insurer to which the loss ratio relates, except parties having access to information under paragraph (3).
 - (3) Confidentiality of information discussed to governmental agencies.—The Secretary may make information referred to in paragraph (1) and the identity of the specific insurer to which such information relates available to any Federal entity and any State agency responsible for regulating insurance in a State and may otherwise disclose such information to any such entity or agency, but only to the extent such entity or agency agrees not to make any such information available or disclose such information to any other person.

23 SEC. 210. DESIGNATIONS.

(a) Designation of Lines of Insurance.—

- (1) In General.—The Secretary shall, by regulation, designate lines of insurance as designated lines for purposes of this title, as follows:
 - (A) Automobile.—The Secretary shall designate private passenger automobile insurance and shall also designate any sublines and coverage types of private passenger automobile insurance that the Secretary considers appropriate to determine and compare the availability, affordability, and type of coverage in such line among applicable regions.
 - (B) Noncommercial insurance for residential property.—The Secretary shall designate homeowners insurance and dwelling fire and allied lines, and shall distinguish the coverage types in such lines by the perils covered and by market or replacement value. For purposes of this title, homeowners insurance shall not include any renters coverage or coverage for the personal property of a condominium owner.
 - (2) Report.—At any time the Secretary determines that any line of insurance not described in paragraph (1) should be a designated line because disparities in coverage provided under such line exist

among geographic areas having different income levels or racial composition, the Secretary shall submit a report recommending designating such line of insurance as a designated line for purposes of this title to the Committee on Banking, Finance and Urban Affairs of the House of Representatives and the appropriate Committees of the Senate.

(3) Duration.—

(A) In General.—Except as provided in subparagraph (B), the Secretary shall make the designations under this subsection once every 5 years, by regulation, and each line and subline or coverage type designated under such regulations shall be designated for each of the first 5 successive annual reporting periods occurring after issuance of the regulations.

(B) ALTERATION.—During any 5-year period referred to in subparagraph (A) in which designations are in effect, the Secretary may amend or revise the designated lines, sublines, and coverage types only by regulation and only in accordance with the requirements of this subsection. Such regulations amending or revising designations shall apply only to annual reporting periods beginning after the expiration

- 1 of the 6-month period beginning on the date of
- 2 issuance of the regulations.
- 3 (b) Timing of Designations.—The Secretary shall
- 4 make the designations required by subsection (a)(3)(A)
- 5 and notify interested parties during the 6-month period
- 6 ending 6 months before the commencement of the first
- 7 annual reporting period to which such designations apply.
- 8 (c) Obtaining Information.—The Secretary may
- 9 require insurers to submit to the Secretary such informa-
- 10 tion as the Secretary considers necessary to make designa-
- 11 tions specifically required under this title. The Secretary
- 12 may not require insurers to submit any information under
- 13 this subsection that relates to any line of insurance not
- 14 specifically authorized to be designated pursuant to this
- 15 title or that is to be used solely for the purpose of a report
- 16 under subsection (a)(2).

17 SEC. 211. ENFORCEMENT.

- 18 (a) Civil Penalties.—Any insurer who is deter-
- 19 mined by the Secretary, after providing opportunity for
- 20 a hearing on the record, to have violated any requirement
- 21 pursuant to this title shall be subject to a civil penalty
- 22 of not to exceed \$5,000 for each day during which such
- 23 violation continues.
- 24 (b) Injunction.—The Secretary may bring an ac-
- 25 tion in an appropriate United States district court for ap-

- 1 propriate declaratory and injunctive relief against any in-
- 2 surer who violates the requirements referred to in sub-
- 3 section (a).
- 4 (c) Insurer Liability.—An insurer shall be respon-
- 5 sible under subsections (a) and (b) for any violation of
- 6 a statistical agent acting on behalf of the insurer.

7 SEC. 212. EXEMPTION AND RELATION TO STATE LAWS.

- 8 (a) Exemption for United States Programs.—
- 9 Reporting shall not be required under this title with re-
- 10 spect to insurance provided by any program underwritten
- 11 or administered by the United States.
- 12 (b) Relation to State Laws.—This title shall not
- 13 be construed as annulling, altering, or affecting the laws
- 14 of any State or any political subdivision of a State relating
- 15 to public disclosure, submission of information, and rec-
- 16 ordkeeping or exempting any insurer subject to this title
- 17 from any obligation under, or an obligation to comply
- 18 with, any such law.

19 SEC. 213. REGULATIONS.

- 20 (a) Authorization.—
- 21 (1) IN GENERAL.—The Secretary shall issue
- any regulations required under this title and any
- other regulations that may be necessary to carry out
- this title.

1	(2) Substantive regulations.—The regula-
2	tions shall be issued in accordance with the proce-
3	dures under section 553 of title 5, United States
4	Code, for substantive regulations.
5	(3) Effective date.—Except as otherwise
6	provided in this title, such final regulations shall be
7	issued before the end of the 18-month period begin-
8	ning on the date of the enactment of this Act.
9	(b) Burdens.—In prescribing such regulations, the
10	Secretary shall take into consideration the administrative,
11	paperwork, and other burdens on insurance agents, includ-
12	ing independent insurance agents, involved in complying
13	with the requirements of this title and shall minimize the
14	burdens imposed by such requirements with respect to
15	such agents.
16	SEC. 214. DEFINITIONS.
17	For purposes of this subtitle, the following definitions
18	shall apply:
19	(1) AGENT.—The term "agent"—
20	(A) means, with respect to an insurer, an
21	agent licensed by a State who sells property and
22	casualty insurance; and
23	(B) includes agents who are employees of
24	the insurer, agents who are independent con-
25	tractors working exclusively for the insurer, and

- agents who are independent contractors appointed to represent the insurer on a nonexclusive basis.
 - (2) Commercial insurance insurance.—The term "commercial insurance" means any line of property and casualty insurance, except private passenger automobile, homeowner's insurance and dwelling fire and allied lines, and other personal lines of insurance.
 - (3) Designated Line.—The term "designated line" means a line of insurance or bid, performance, and payment bonds designated by the Secretary under section 210(a).
 - (4) Exposures.—The term "exposures" means, for purposes of section 203, with respect to an insurance policy, an expression of an exposure unit covered under the policy compared to the duration of the policy (pursuant to standards established by the Secretary for uniform reporting of exposures).
 - (5) Exposure units.—The term "exposure units" means, for purposes of section 203, an automobile or dwelling covered under an insurance policy for private passenger automobile or homeowners or dwelling fire and allied lines coverage.

1 (6) Insurance.—The term "insurance" means 2 property and casualty insurance. Such term includes 3 primary insurance, surplus lines insurance, and any 4 other arrangement for the shifting and distributing 5 of risks that is determined to be insurance under the 6 law of any State in which the insurer or insurer 7 group engages in an insurance business.

(7) Insurer.—The term "insurer"—

- (A) means any corporation, association, society, order, firm, company, mutual, partnership, individual, aggregation of individuals, or any other legal entity that is authorized to transact the business of property or casualty insurance in any State or that is engaged in a property or casualty insurance business; and
- (B) does not include an individual or entity which represents an insurer as agent solely for the purpose of selling or which represents a consumer as a broker solely for the purpose of buying insurance.
- (8) Issued.—The term "issued" means, with respect to an insurance policy, newly issued or renewed.
- (9) Joint underwriting association" means an un-

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1	incorporated association of insurers established to
2	provide a particular form of insurance to the public.
3	(10) MORTGAGE INSURANCE.—The term
4	"mortgage insurance" means insurance against the
5	nonpayment of, or default on, a mortgage or loan
6	for residential or commercial property.
7	(11) Private Mortgage insurance.—The
8	term "private mortgage insurance" means mortgage
9	insurance other than mortgage insurance made
10	available under the National Housing Act, title 38 of
11	the United States Code, or title V of the Housing
12	Act of 1949.
13	(12) Property and Casualty Insurance.—
14	The term "property and casualty insurance"—
15	(A) means insurance against loss of or
16	damage to property, insurance against loss of
17	income or extra expense incurred because of
18	loss of, or damage to, property, and insurance
19	against third party liability claims caused by
20	negligence or imposed by statute or contract;
21	and
22	(B) does not include workers' compensa-
23	tion, professional liability, or title insurance.
24	(13) Residual Market.—The term "residual
25	market''—

1	(A) means an assigned risk plan, joint un-
2	derwriting association, or any similar mecha-
3	nism designed to make insurance available to
4	those unable to obtain it in the voluntary mar-
5	ket; and
6	(B) includes each statewide plan under
7	part A of title XII of the National Housing Act
8	to assure fair access to insurance requirements.
9	(14) Rural area.—The term "rural area"
10	means any area that—
11	(A) has a population of 10,000 or more;
12	(B) has a continuous boundary; and
13	(C) contains only areas that are rural
14	areas, as such term is defined in section 520 of
15	the Housing Act of 1949 (except that clause
16	(3)(B) of such section 520 shall not apply for
17	purposes of this title).
18	(15) Secretary.—The term "Secretary"
19	means the Secretary of Housing and Urban Develop-
20	ment.
21	(16) State.—The term "State" means any
22	State, the District of Columbia, the Commonwealth
23	of Puerto Rico, the Northern Mariana Islands, the
24	Virgin Islands, American Samoa, and the Trust Ter-
25	ritory of the Pacific Islands.

SEC. 215. EFFECTIVE DATE.

- 2 The requirements of this title relating to reporting
- 3 of information by insurers shall take effect with respect
- 4 to the first annual reporting period that begins more than
- 5 36 months after the date of the enactment of this Act.

6 Subtitle B—Improvements in Other

7 Data Disclosure Requirements

- 8 SEC. 221. MAINTENANCE AND DISCLOSURE OF INFORMA-
- 9 TION BY THE FINANCIAL INSTITUTIONS EX-
- 10 AMINATION COUNSEL.
- 11 (a) IN GENERAL.—In collecting information from fi-
- 12 nancial institutions, and affiliates of financial institutions,
- 13 under the Community Reinvestment Act of 1977 and the
- 14 Home Mortgage Disclosure Act of 1975 relating to farm,
- 15 small business, and home loans, and maintaining such in-
- 16 formation on and disclosing such information from the na-
- 17 tional information center database, the Financial Institu-
- 18 tions Examination Council shall identify whether the fi-
- 19 nancial institution or affiliate is transmitting such infor-
- 20 mation pursuant to the Community Reinvestment Act of
- 21 1977 or the Home Mortgage Disclosure Act of 1975.
- (b) Maintenance of Database.—The Financial
- 23 Institutions Examination Council shall maintain a com-
- 24 prehensive database containing the hierarchical structure
- 25 of organizations including financial holding companies,

1	bank holding companies, depository institutions, and non-
2	depository institutions.
3	TITLE III—REGULATORY AND
4	STRUCTURAL REFORMS
5	SEC. 301. ANTIREDLINING REQUIREMENT FOR FINANCIAL
6	HOLDING COMPANIES.
7	Section 4(l)(1) of the Bank Holding Company Act of
8	1956 (12 U.S.C. 1843(l)(1)) (as amended by section 108
9	of this Act) is amended—
10	(1) by striking "and" at the end of subpara-
11	graph (E);
12	(2) by striking the period at the end of sub-
13	paragraph (F) (as so redesignated by such section
14	108) and inserting "; and"; and
15	(3) by adding at the end the following new sub-
16	paragraph:
17	"(G) in the case of any bank holding com-
18	pany which underwrites or sells, or any affiliate
19	of which underwrites or sells, annuities con-
20	tracts or contracts insuring, guaranteeing, or
21	indemnifying against loss, harm, damage, ill-
22	ness, disability, or death—
23	"(i) the company or affiliate has not
24	been adjudicated in any Federal court, and
25	has not entered into a consent decree filed

1	in a Federal court or into a settlement
2	agreement, premised upon a violation of
3	the Fair Housing Act for the activities de-
4	scribed in this subparagraph; or
5	"(ii) if such company or affiliate has
6	entered into any such consent decree or
7	settlement agreement, the company or the
8	affiliate is not in violation of the decree or
9	settlement agreement as determined by a
10	court of competent jurisdiction or the
11	agency with which the decree or agreement
12	was entered into.".
13	SEC. 302. NOTICE AND PUBLIC COMMENT REQUIRED BE-
14	FORE ESTABLISHING A FINANCIAL HOLDING
14 15	FORE ESTABLISHING A FINANCIAL HOLDING COMPANY.
15 16	COMPANY.
15 16 17	COMPANY. Paragraph (6) of section 4(k) of the Bank Holding
15 16 17	COMPANY. Paragraph (6) of section 4(k) of the Bank Holding Company Act of 1956 (12 U.S.C. 1843(k)) is amended
15 16 17 18	COMPANY. Paragraph (6) of section 4(k) of the Bank Holding Company Act of 1956 (12 U.S.C. 1843(k)) is amended to read as follows:
15 16 17 18 19	COMPANY. Paragraph (6) of section 4(k) of the Bank Holding Company Act of 1956 (12 U.S.C. 1843(k)) is amended to read as follows: "(6) Notice and opportunity for comment
15 16 17 18 19 20	COMPANY. Paragraph (6) of section 4(k) of the Bank Holding Company Act of 1956 (12 U.S.C. 1843(k)) is amended to read as follows: "(6) Notice and opportunity for comment Required.—
15 16 17 18 19 20 21	Company. Paragraph (6) of section 4(k) of the Bank Holding Company Act of 1956 (12 U.S.C. 1843(k)) is amended to read as follows: "(6) Notice and opportunity for comment Required.— "(A) In General.—No financial holding
15 16 17 18 19 20 21 22	Company. Paragraph (6) of section 4(k) of the Bank Holding Company Act of 1956 (12 U.S.C. 1843(k)) is amended to read as follows: "(6) Notice and opportunity for comment Required.— "(A) In General.—No financial holding company shall directly or indirectly acquire, and

1	cluding through merger, consolidation, or other
2	type of business combination, that is engaged in
3	activities permitted under this subsection or
4	subsection (n) or (o), unless—
5	"(i) such holding company has pro-
6	vided notice to the Board, not later than
7	60 days prior to such proposed acquisition
8	or prior to becoming a financial holding
9	company, and during that time period, or
10	such longer time period not exceeding ar
11	additional 60 days, as established by the
12	Board;
13	"(ii) the Board has provided public
14	notice and opportunity for comment for
15	not less than 30 days; and
16	"(iii) the Board has not issued a no-
17	tice disapproving the proposed acquisition
18	or retention.
19	"(B) Factors for consideration.—In
20	reviewing any prior notice filed under this para-
21	graph, the Board shall take into consider-
22	ation—
23	"(i) whether the company is in com-
24	pliance with all applicable criteria set forth

1	in subsection (b) and the provisions of sub-
2	section (d);
3	"(ii) whether the proposed combina-
4	tion represents an undue aggregation of
5	resources;
6	"(iii) whether the proposed combina-
7	tion poses a risk to the deposit insurance
8	system;
9	"(iv) whether the proposed combina-
10	tion poses a risk to State insurance guar-
11	anty funds;
12	"(v) whether the proposed combina-
13	tion can reasonably be expected to be in
14	the best interests of depositors or policy-
15	holders of the respective entities;
16	"(vi) whether the proposed trans-
17	action can reasonably be expected to fur-
18	ther the purposes of this Act and produce
19	benefits to the public;
20	"(vii) whether, and the extent to
21	which, the proposed combination poses an
22	undue risk to the stability of the financial
23	system in the United States; and

1	"(viii) the community reinvestment
2	record of all parties to the proposed trans-
3	action.
4	"(C) REQUIRED INFORMATION.—The
5	Board may disapprove any prior notice filed
6	under this paragraph if the company submitting
7	such notice neglects, fails, or refuses to furnish
8	to the Board all relevant information required
9	by the Board.
10	"(D) Solicitation of views of other
11	SUPERVISORY AGENCIES.—
12	"(i) In general.—Upon receiving a
13	prior notice under this paragraph, in order
14	to provide for the submission of their views
15	and recommendations, the Board shall give
16	notice of the proposal to—
17	"(I) the appropriate Federal
18	banking agency of any bank involved;
19	"(II) the appropriate functional
20	regulator of any functionally regulated
21	nondepository institution (as defined
22	in section $5(c)(1)(C)$) involved; and
23	"(III) the Secretary of the Treas-
24	ury, the Attorney General, and the
25	Federal Trade Commission.

1	"(ii) TIMING.—The views and rec-
2	ommendations of any agency provided no-
3	tice under this paragraph shall be sub-
4	mitted to the Board not later than 30 cal-
5	endar days after the date on which notice
6	to the agency was given, unless the Board
7	determines that another shorter time pe-
8	riod is appropriate."
9	SEC. 303. PUBLIC MEETINGS FOR BANK ACQUISITIONS AND
10	MERGERS.
11	(a) Bank Holding Company Act of 1956.—Sec-
12	tion 3(c)(2) of the Bank Holding Company Act of 1956
13	(12 U.S.C. 1842(c)(2)) is amended—
14	(1) by striking "FACTORS.—In every case" and
15	inserting "FACTORS.—
16	"(A) IN GENERAL.—In every case"; and
17	(2) by adding at the end the following new sub-
18	paragraph:
19	"(B) Public meetings.—In the case of
20	each application for approval under this section,
21	the Board shall, as necessary and on a timely
22	basis, conduct public meetings in 1 or more
23	areas where the Board believes, in the sole dis-
24	cretion of the Board, there will be a substantial
25	public impact.".

- 1 (b) Federal Deposit Insurance Act.—Section
- 2 18(c) of the Federal Deposit Insurance Act (12 U.S.C.
- 3 1828(c)) is amended by adding at the end the following
- 4 new paragraph:
- 5 "(12) Public Meetings.—In each merger trans-
- 6 action involving 1 or more insured depository institutions,
- 7 the responsible agency shall, as necessary and on a timely
- 8 basis, conduct public meetings in 1 or more areas where
- 9 the agency believes, in the sole discretion of the agency,
- 10 there will be a substantial public impact.".
- 11 (c) National Bank Consolidation and Merger
- 12 Act.—The National Bank Consolidation and Merger Act
- 13 (12 U.S.C. 215 et seq.) is amended by adding at the end
- 14 the following new section:
- 15 "SEC. 6. PUBLIC MEETINGS FOR BANK CONSOLIDATIONS
- 16 AND MERGERS.
- 17 "In each case of a consolidation or merger under this
- 18 Act, the Comptroller shall, as necessary and on a timely
- 19 basis, conduct public meetings in 1 or more areas where
- 20 the Comptroller believes, in the sole discretion of the
- 21 Comptroller, there will be a substantial public impact.".
- 22 (d) Home Owners' Loan Act.—Section 10(e) of
- 23 the Home Owners' Loan Act (12 U.S.C. 1463) is amended
- 24 by adding at the end the following new paragraph:

1 "(7) Public meetings for depository in-2 STITUTION ACQUISITIONS AND MERGERS.—In each 3 case involving an application under this subsection, the Director shall, as necessary and on a timely 5 basis, conduct public meetings in 1 or more areas 6 where the Director believes, in the sole discretion of 7 the Director, there will be a substantial public im-8 pact.". SEC. 304. BRANCH CLOSURE REQUIREMENTS. 10 Subsection (a) of section 42 of the Federal Deposit 11 Insurance Act (12 U.S.C. 1831r–1(a)) is amended by add-12 ing at the end the following new paragraphs: 13 "(3) Public comment.—Upon receiving a no-14 tice from an insured depository institution pursuant 15 to paragraph (1), the appropriate Federal banking 16 agency shall— 17 "(A) promptly initiate a 30-day period for 18 receiving public comment on the proposed clos-19 ing of a branch of the depository institution; 20 and "(B) provide adequate notice of such pub-21 22 lic comment period in media of general circula-23 tion or public broadcast in the area served by such branch. 24

- 1 "(4) Public meeting for discussion of al-2 TERNATIVES.—If, during any period for public com-3 ment under paragraph (3) on the proposed closing of a branch of the depository institution, the appro-5 priate Federal banking agency soliciting such com-6 ments receives a request for a public hearing on the 7 proposal, the agency shall promptly schedule a pub-8 lic meeting to be held at least 30 days before the 9 date of the proposed closure at a convenient location 10 in the vicinity of such branch so that alternatives to
- 12 SEC. 305. CRA EXAMINATION SCHEDULE FOR SMALL

closure can be considered by all stakeholders.".

- BANKS.
- 14 Section 809(a) of the Community Reinvestment Act
- 15 of 1977 (12 U.S.C. 2908(a)) is amended to read as fol-
- 16 lows:

11

- 17 "(a) In General.—All regulated financial institu-
- 18 tions shall be examined under this title at least once in
- 19 each 2-year period and the scheduling of regularly occur-
- 20 ring examinations may not take into account the size or
- 21 the aggregate assets of the financial institution.".
- 22 SEC. 306. CRA SUNSHINE REQUIREMENTS.
- 23 Section 48 of the Federal Deposit Insurance Act (12
- 24 U.S.C. 1831y) (as added by section 711 of the Gramm-
- 25 Leach-Bliley Act) is hereby repealed.

1	SEC. 307. CONTINUING COMMUNITY REINVESTMENT RE-
2	QUIREMENT FOR FINANCIAL HOLDING COM-
3	PANIES.
4	(a) In General.—Section 4(1)(2) of the Bank Hold-
5	ing Company Act of 1956 (12 U.S.C. 1843(l)(2)) is
6	amended—
7	(1) in subparagraph (A), by inserting "or con-
8	tinuing" after "commencing"; and
9	(2) in subparagraph (B), by inserting "or main-
10	taining" after "acquiring".
11	(b) Technical and Conforming Amendment.—
12	(1) Paragraph (1) of section 4(m) of the Bank
13	Holding Company Act of 1956 (12 U.S.C.
14	1843(m)(1)) is amended by striking "subsection
15	(l)(1)" and inserting "paragraph (1) or (2) of sub-
16	section (l)".
17	(2) Paragraph (2) of section 4(m) of the Bank
18	Holding Company Act of 1956 (12 U.S.C.
19	1843(m)(2)) is amended by striking "subsection
20	(l)(1)" and inserting "paragraphs (1) and (2) of
21	subsection (l)".
22	SEC. 308. CHANGES IN REPORTING REQUIREMENTS UNDER
23	THE HOME MORTGAGE DISCLOSURE ACT OF
24	1975.
25	(a) Prohibition on Regulatory Exemptions
26	From Reporting Requirements.—Section 304 of the

- 1 Home Mortgage Disclosure Act of 1975 (12 U.S.C. 2803)
- 2 is amended by adding at the end the following new sub-
- 3 section:
- 4 "(n) Prohibition on Regulatory Exemptions
- 5 From Reporting Requirements.—Subject to sub-
- 6 section (i)—
- 7 "(1) no provision of this title may be construed
- 8 as authorizing the Board, the Secretary, or any
- 9 other Federal agency to exempt any depository insti-
- tution from the requirements of this title; and
- 11 "(2) any exemption from the requirements of
- this title provided in any regulation, such as the ex-
- emption provided in Appendix A to part 203 of the
- 14 Code of Federal Regulations for lending institutions
- described in section 303(2)(B) whose total dollar
- amount of purchase loans originated in any year did
- not exceed 10 percent of the total dollar amount of
- all loan originations by such institution in such year,
- shall cease to be effective as of the date of the enact-
- 20 ment of the Community Reinvestment Modernization
- 21 Act of 2007."
- 22 (b) Reporting of Additional Data Required.—
- 23 Section 304(b) of the Home Mortgage Disclosure Act of
- 24 1975 (12 U.S.C. 2803(b)) is amended—

1	(1) by striking "and" at the end of paragraph
2	(3);
3	(2) by striking the period at the end of para-
4	graph (4) and inserting a semicolon; and
5	(3) by adding at the following new paragraph:
6	"(5) information on loan pricing and terms, in-
7	cluding interest rates, bona fide discount points,
8	origination fees, financing of lump sum insurance
9	premium payments, balloon payment, prepayment
10	penalties, loan-to-value ratios, debt-to-income ratios,
11	housing payment-to-income ratios, and credit score
12	information; and".
13	(c) Reporting on Manufactured Home Loans
14	THAT ARE NOT TREATED BY THE DEPOSITORY INSTITU-
15	TION AS REAL ESTATE LOANS.—
16	(1) In general.—Section 304(b) of the Home
17	Mortgage Disclosure Act of 1975 (12 U.S.C.
18	2803(b)) is amended by inserting after paragraph
19	(5) (as added by subsection (B) of this section) the
20	following new paragraph:
21	"(6) the number and dollar amount of mort-
22	gage loans secured by manufactured homes (as de-
23	fined in section 603 of the National Manufactured
24	Housing Construction and Safety Act of 1974).".

1	(2) Mortgage loan defined to include
2	MANUFACTURED HOME LOANS.—Section 303(1) of
3	the Home Mortgage Disclosure Act of 1975 (12
4	U.S.C. 2802(1)) is amended by inserting "or a man-
5	ufactured home" after "residential real property".
6	(d) Enforcement Powers for Secretary.—Sec-
7	tion 305 of the Home Mortgage Disclosure Act of 1975
8	(12 U.S.C. 2804) is amended by inserting at the end the
9	following new subsection:
10	"(d) Authority To Carry Out Subsection
11	(b)(4).—For purposes of enforcing compliance with the re-
12	quirements of this title pursuant to subsection (b)(4)—
13	"(1) subsections (b) through (n) of section 8 of
14	the Federal Deposit Insurance Act shall apply to de-
15	pository institutions described in section 303(2)(B)
16	in the same manner they apply to depository institu-
17	tions (as defined in section 3 of the Federal Deposit
18	Insurance Act); and
19	"(2) the Secretary shall have the same powers
20	and duties under such subsections with respect to
21	depository institutions described in section
22	303(2)(B) as an appropriate Federal banking agen-
23	cy (as defined in such Act) has with respect to de-

- 1 pository institutions (as defined in section 3 of the
- 2 Federal Deposit Insurance Act).".

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